

Message Text

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ACTION SS-25

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 1242

INFO AMEMBASSY ANKARA IMMEDIATE

C O N F I D E N T I A L GENEVA 1597

EXDIS

STADIS////////////////////////////////////

FOR: S/NM: PLEASE REPEAT TO AMBASSADOR VANCE

E.O. 11652: XGDS 1

TAGS: SNAR, TU, UN

SUBJECT: TURKISH/UN DEVELOPMENTS

REF: (A) GENEVA 1577; (B) GENEVA 1523

1. MANBY ADVISES THAT TALKS BETWEEN UN/TURKISH SIDES MARCH 7 CONCERNING STANDBY COMPENSATION FOR TURKISH POPPY FARMERS WERE INCONCLUSIVE AND ADDRESSED LARGELY TO UN SIDE'S CRITICIZING FIGURES TURKISH AIDE MEMOIRE (REF B). UN SIDE GAVE TURKS MEMORANDUM CONFIRMING POINTS MADE ORALLY WHICH TURKS AGREED STUDY. IN REPLY OUR QUERY, MANBY SAYS THAT NO DATE HAS YET BEEN SET FOR NEXT ROUND. INsofar AS WE CAN MAKE OUT, UN SIDE APPARENTLY UNHAPPILY DID NOT PURSUE THIS MATTER AT MARCH 7 TALKS. AS REPORTED REF A, IT WAS OUR UNDERSTANDING THEY WOULD DO SO. WE HAVE AGAIN UNDERSCORED IMPORTANCE OF FIXING DATE SOONEST FOR RESUMPTION NEGOTIATIONS GENEVA AND HAVE SUGGESTED THAT MARTENS, PRIOR HIS DEPARTURE FOR NEW YORK/WASHINGTON, SHOULD TAKE MATTER UP WITH KIRCA.

2. MAIN POINTS UN MEMORANDUM ARE AS FOLLOWS. (TEXT HAS BEEN POUCHED ADDRESSEES.) AS WILL BE NOTED, UN MEMORANDUM CONFIDENTIAL

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IN GENERAL EXPANDS ON POINTS JONES' CRITIQUE OF TURKISH

AIDE MEMOIRE (REF A).

A. UN SIDE MADE CLEAR THAT UNDERTAKING BY UNFDAC EXECUTIVE DIRECTOR TO DATE IS MERELY THAT CONTAINED HIS LETTER OF SEPT 20, NAMELY, PROMISE TO ASSIST IN UNDERTAKING STUDIES IN ORDER TO DETERMINE NEED, IF ANY, TO COMPENSATE POPPY FARMERS FOR ANY FINANCIAL LOSS THEY MIGHT INCUR AS RESULT OF SELLING UNLANCED CAPSULES, AND, ON BASIS SUCH STUDIES, TO HELP IN SECURING ADEQUATE FINANCING.

B. UNFDAC CONTEMPLATES POSSIBLE FINANCIAL HELP FOR 1974/75 CROP EXCLUSIVELY, AND NOT (RPT NOT) UNTIL ALKALOIDS FACTORY IS OPERATIONAL. RATIONALE FOR THIS STANCE IS AS SET FORTH JONES' PAPER, NAMELY, ASSISTANCE WARRANTED ON BASIS TRANSITION FROM OPIUM TO STRAW SYSTEM WITH ITS ATTENDANT UNCERTAINTIES FOR FARMERS.

C. UN MEMORANDUM THEN POINT BY POINT ATTACKS TURKISH AIDE MEMOIRE IN DETAIL IN REGARD TO YIELDS OF OPIUM, INCISED STRAW AND UNINCISED STRAW AND MORPHINE CONTENT OF EACH AND CONSEQUENCES THESE WILL HAVE IN CALCULATING EQUIVALENT INCOMES BETWEEN OLD AND NEW SYSTEMS.

D. ON GROSS REVENUE PER DECARE, UN MEMORANDUM POINTS OUT THAT WHEN APPROPRIATE VALUE IS ASSIGNED TO POPPY SEED FROM 1974/75 CROP ONLY 11 TL PER KILOGRAM FOR UNINCISED STRAW WOULD BE REQUIRED TO MEET 2,000 TL PER DECARE DECLARED BY TURKS TO BE DESIRABLE INCOME.

E. AS WAS STATED IN MARTENS' LETTER OF MARCH 5, UNFDAC "WOULD REGARD ANY PAYMENT IT MIGHT MAKE TO TURKISH GOVT AS AN INTERNATIONAL CONTRIBUTION TOWARDS SECURING BEST POSSIBLE CONTROL OVER 1975 POPPY HARVEST", THAT FUND "REGARDS PRICE TO BE PAID TO FARMER AS AN IMPORTANT ELEMENT IN CONTROL SYSTEM".

F. UN MEMORANDUM CONCLUDES WITH FOLLOWING: "NEVERTHELESS, AS IS WELL-KNOWN, FUND DOES NOT HAVE LARGE RESOURCES AT ITS DISPOSAL AND IT DOES NOT KNOW WHAT ADDITIONAL RESOURCES IT MAY BE ABLE TO OBTAIN. IT CANNOT THEREFORE PRUDENTLY ENTER
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INTO A COMMITMENT THE FINANCIAL CONSEQUENCES OF WHICH IT CANNOT DETERMINE REASONABLY ACCURATELY. IT THEREFORE PROPOSES THAT WHILE IT IS PREPARED SEEK AGREEMENT ON FARM SELLING PRICE FOR UNINCISED STRAW WITHIN LIMITS OF CALCULATIONS MADE IN THIS MEMORANDUM, ITS CONTINGENT FINANCIAL LIABILITIES SHOULD BE LIMITED TO SUM WHICH WILL BE SPECIFIED LATER."

3. AS PREVIOUSLY REPORTED (REF A), MARTENS PROPOSES
SEE DAVIDSON MARCH 11/12 WITH VIEW OBTAINING UNNY'S
CONCURRENCE IN PRINCIPLE OF UNFDAC'S PROVIDING STANDBY
ASSISTANCE TO GUARANTEE FAIR PRICE TO POPPY FARMERS
IN ORDER BUTTRESS CONTROL SYSTEM AND REDUCE FARMERS'
TEMPTATION TO INCISE ILLICITLY TO OBTAIN OPIUM. WE
ASKED MANBY WHAT IS CURRENTLY KNOWN ABOUT DAVIDSON'S
VIEWS THIS IMPORTANT MATTER. MANBY SAID THAT IN TELEPHONE
CONVERSATION WITH MARTENS SOME TEN DAYS AGO DAVIDSON
STATED THAT THERE IS "NOTHING FORMAL" THAT WOULD PREVENT
UNFDAC'S MAKING STANDBY COMMITMENT OF THIS SORT BUT
"MARTENS SHOULD BE CAREFUL". MANBY IS OPTIMISTIC THAT
MARTENS WILL OBTAIN ALL CLEAR FROM DAVIDSON ON THIS
MATTER. IF THIS SHOULD NOT TURN OUT TO BE CASE, US
INTERVENTION WITH DAVIDSON WILL BE URGENTLY NEEDED. DALE

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